Perhaps this sizable contribution explains the government's strict regulation of tobacco and its disregard for complaints by peasants regarding the ordinance that not only required a license for cultivation, but also the specification that a minimum of two *dunums* is required for tobacco cultivation, a figure that was jointly agreed upon by the Department of Agriculture and Customs and the growers and manufacturers.<sup>105</sup> These complaints were echoed by Simpson, who wrote:

The reason why the minimum was fixed at two *dunums* was doubtless to check the consumption of unexcised tobacco. In fact, however, it precludes the poorer man from cultivating a crop which gives a high return. It is desirable that the minimum area should be fixed at a lower figure than two *dunums*. Half a *dunum* appears a sufficiently high minimum. . . . [Another complaint concerned the provision that] renders it a criminal offense for the cultivator to smoke his own home-grown tobacco.<sup>106</sup>

Although the cultivation of tobacco was primarily carried out by Arab growers,<sup>107</sup> its manufacture involved Arabs and Jewish Europeans. By 1939, there were thirteen factories manufacturing tobacco products of which six were Arab owned and seven were Jewish European owned.<sup>108</sup> The value of production of the latter factories was greater than the Arab-owned ones in 1939, but by 1942, the situation was reversed.<sup>109</sup> The greater output by Arab industrial undertakings

<sup>106</sup>Ibid., 101.

<sup>108</sup>Survey I, 458.

<sup>&</sup>lt;sup>105</sup>Hope-Simpson Report, 100-1.

<sup>&</sup>lt;sup>107</sup>Gurevich, *Handbook*, 155; Brown, "Agriculture," 64.

<sup>&</sup>lt;sup>109</sup>For values of output, see Abstract 1944/45, 54-5, 59-60.